A new framework has been devised to help informant handlers better identify motivations. 

Informant handlers must not only discover the type of motivation(s) but also the strength of the motivator(s).

The effective recruitment and deployment of informants is critical to law enforcement and intelligence agencies being able to identify and manage threats. Accurately identifying a source’s motivation for providing information enables an informant handler to better influence the informant’s behaviour. This is central to an informant handler’s command of the authorised relationship.

Early frameworks for identifying motivation, including the mnemonic MICE (Money, Ideology, Coercion, and Ego) have directed informant handlers to explore motivations that may provide a better understanding of their informants. However, motivation is more nuanced and multidimensional than the MICE framework proposes.

To address this, a new mnemonic, FIREPLACES is proposed: Financial, Ideology, Revenge, Excitement, Protection, Lifestyle, Access, Coercion, Ego, and Sentence. This alternative framework provides an enhanced understanding of the complexities of informant cooperation and can be used by informant handlers to identify a range of motivations. Informants report on threat groups and individuals of interest by providing a unique human intelligence insight.

MOTIVATION AND HUMAN BEHAVIOUR
In the UK, authorised informants are legally defined within the Regulation of Investigatory Powers Act 2000 (RIPA) as those who have maintained or established a personal relationship for a covert
purpose of providing access to, disclosing, or obtaining information. Securing the services of a person to inform requires an understanding of their motivation.

Motivation is a form of influence that can affect intentions and behaviours. Informant handlers may better understand an informant’s motivation(s) by exploring their morals, interests, choices, goals, and perceptions.

Interestingly, there are two key aspects of motivation and human behaviour:

1. Nature and direction of motivation – concerned with the reasons and decisions to act
2. The magnitude of motivation – referring to the commitment to pursuing an act.

Informant handlers must not only discover the type of motivation(s) but also the strength of the motivator(s).

LEARNING THE MNEMONIC
The FIREPLACES framework acknowledges the greater diversity of motivations and the dynamic and interchangeable nature of informant motivations when compared with earlier models.

It reflects the multidimensional nature of cooperation while also acknowledging that an informant can, simultaneously, hold positive and negative reasons for motivation, depending on who and what is being collected.

The benefits of identifying both the nature and extent of an informant’s motivation include enhanced control over their activities and identifying and managing their vulnerabilities – ensuring safer future tasking deployments.

Identifying an informant’s motivation also helps ascertain the limits of their co-operation, the longevity of the relationship, and the potential for informant misconduct.

The FIREPLACES framework is summarised in the table (next page).

HOW CAN FIREPLACES HELP HANDLERS?
RIPA 2000 requires both regular reviews, and where appropriate, renewals of the informant’s authority. This necessitates an examination of an informant’s tasking activity, their general behaviour and demeanour, and the interrogation of open and closed datasets. All of these are explored to identify new and emerging risks and operational opportunities.

The legislative process provides a juncture in which to review the original assessment of motivations.

Understanding a potential informant’s motivation(s) can lay the foundation for managing the risks and opportunities associated with the informant-handler relationship and their subsequent operational deployments.

The FIREPLACES framework not only increases the probability of identifying motives but can also enhance control, efficacy, and longevity of authorised relationships; potentially increasing ethical intelligence elicitation.

Disseminating the framework can be achieved by utilising existing knowledge platforms that provide an opportunity to offer a more detailed explanation within UK government doctrine, academic articles, and continuous professional development.
THE FIREPLACES FRAMEWORK

Financial
Includes the receipt of monetary reward or in-kind payment (i.e. payment of rent, tools, vehicles, phones, clothes). One of the more common forms of motivation for authorised informants.

Ideology / Moral
Information is provided about a person or group who possess ideas or beliefs at odds with those held by the informant (i.e. a terrorist may start to question the validity of the original basis for their engagement with the terrorist group).

Revenge
Information is provided to harm or place another in a detrimental position (i.e. arrested) in response to a previous injury or perceived wrongdoing (i.e. as a result of an acrimonious breakup of a personal or criminal relationship).

Excitement
Undertaking the role of an informant offers the individual a feeling of excitement, eagerness, or arousal.

Protection
Passing information to authorities to protect the informant from persons or networks threatening them, their criminal enterprises, or their family. The cooperation aims to provide information that encourages police action to diminish this threat.

Lifestyle
The role played by the informant provides the individual with an enhanced lifestyle, either as a consequence of deployments and/or payments.

Access
The informant relationship provides an opportunity for counter-penetration to identify agency interest in offending networks and associates. This may include deliberate infiltration by criminals to understand the nature of police tasking and levels of interest in them or their competitor’s criminal enterprises.

Coercion
Information is provided to avoid carrying out a threat made by an official (i.e. the threat of deportation; being prevented access to or from a country; or blackmail after being caught in compromising situations).

Ego
Undertaking the role of an informant enhances the individual’s self-esteem or self-importance. Where this ego starts to impact the veracity of provided information, these are sometimes colloquially known as ‘Walter-Mitty’ informants.

Sentence
Information is shared to mitigate the length of a likely forthcoming prison sentence or release from detention. There is already UK legal precedent for rewarding people who provide intelligence to authorities.

COPYRIGHT
This guide is made available under a Creative Commons BY-NC-SA 4.0 licence. For more information on how you can use CREST products see www.crestresearch.ac.uk/copyright

IMAGE CREDITS
Copyright ©2021 R. Stevens / CREST (CC BY-SA 4.0)